## The Impact of CLAs and Reappraisals on Property Taxes



Jake Feldman, Senior Fiscal Analyst
Vermont Department of Taxes

## What happens to Municipal Taxes in a Reappraisal?

> At the town level, the town will divide its budget by its new grand list to get the new municipal tax rate (which will probably be lower in an appreciating market)
> At the individual property level, if the change in listed value is consistent with the town average, the new municipal tax bill should be about the same as it would have been without the reappraisal

## What is a CLA?

$\diamond$ A CLA (Common Level of Appraisal) is a factor applied to a town's education property tax rates to make sure the town is sending its fair share to Vermont's Education Fund.
$\diamond$ CLAs for each town come from PVR's annual Equalization Study, which compares grand list values to sale prices over the prior three years
$\diamond$ CLAs are an example of "indirect equalization" because they are applied to the town's tax rate, not the property value of the owner
$\diamond$ A town where properties are generally selling for less than they're listed for in the Grand List will have a CLA over 100\%. A town where properties are selling for more than they're listed for will have a CLA under 100\%.

Homesteads: Per pupil spending divided by "property yield" = Equalized tax rate

Per pupil spending is $\$ 18,027$; yield is $\$ 13,314$

## How is the CLA Applied?

## $\$ 18,027 / \$ 13,314=1.354$

Equalized tax rate divided by CLA = Actual tax rate
$1.354 / 80.76 \%=1.6766$ (per $\$ 100$ of property value) is the actual homestead rate taxpayers see on the bill

The actual non-homestead rate in a town is the uniform statewide non-homestead rate divided by the town's CLA

## How is the CLA calculated in a reappraisal?

> A reappraisal year CLA is calculated differently than a normal year. It is equal to the town's new total listed value divided by PVR's most recent estimate of total equalized grand list value (32 V.S.A. § 5406)
> South Burlington reappraised for 4/1/21
> New Listed Value: ~\$3.99B
> Most recent equalized education grand list (December 2020): ~\$3.56B
> Reappraisal CLA: $3.99 / 3.56=112.03 \%$

## What happens to the education tax rate in a reappraisal?

> In an appreciating market, the CLA will go up in the year of the reappraisal which will drive the actual tax rate down. If an individual property increases in value consistent with the townwide average, the education tax bill will be roughly level (all other things held equal).

| South Burlington Example |  |  |
| :---: | :---: | :---: |
|  | CLA | HS Rate |
| FY20 | 93.28 | 1.6030 |
| FY21 | 89.92 | 1.6337 |
| *Reappraisal as of 4/1/21* |  |  |
| FY22 | 112.03 | 1.3249 |
| FY23 | 100.99 | 1.2953 |

Example: Jim and Jane's South Burlington home had been listed at \$350,000 since South Burlington last reappraised in 2006. In 2021, South Burlington did a reappraisal, and the new listed value was $\$ 450,000$.

| South Burlington Example |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| FY20 | CLA93.28 | HS Rate$1.6030$ | Listed Value |  | Gross Taxes |  |
|  |  |  | \$ | 350,000 | \$ | 5,611 |
| FY21 | 89.92 | 1.6337 | \$ | 350,000 | \$ | 5,718 |
| *Reappraisal as of 4/1/21* |  |  |  |  |  |  |
| FY22 | 112.03 | 1.3249 | \$ | 450,000 | \$ | 5,962 |
| FY23 | 100.99 | 1.2953 | \$ | 450,000 | \$ | 5,829 |

## How are education property tax credits calculated?

> The credit is calculated as the difference between tax based on housesite value and tax based on income (which is the voted town income rate $x$ household income).
> For households with income of $\$ 90,000$ or more, the credit covers the housesite taxes on up to $\$ 225,000$ of equalized value
> For households with income up to $\$ 90,000$, the credit covers the housesite taxes on up to $\$ 400,000$ of equalized value
> For households with income up to $\$ 47,000$, the credit still covers the housesite taxes on up to $\$ 400,000$ of equalized value, but the income rates are set in statute

## What's going on with equalized tax rates?

When property values go up statewide, the yields go up
And when the yields go up, equalized rates go down

Yields and Average Equalized Rates: FY22 - FY24

|  | FY22 | FY23 | FY24 <br> (Forecast) |
| :--- | :--- | :--- | :--- |
| Homestead Yield | $\$ 11,317$ | $\$ 13,314$ | $\$ 15,479$ |
| Avg. Homestead Equalized <br> Rate | $\$ 1.52$ | $\$ 1.39$ | $\$ 1.31$ |

## How do the yields going down effect the credit coverage limits?

South Burlington Example

|  | CLA | HS Rate | Equalized Rate | $\$ 400,000$ |  | Maximum Taxes <br> Covered |  |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| FY20 | 93.28 | 1.6030 | $\$$ | 1.4953 | $\$$ | 400,000 | $\$$ |
| FY21 | 89.92 | 1.6337 | $\$$ | 1.4690 | $\$$ | 400,000 | $\$$ |

## How is the example household's net education tax impacted?

> The reappraisal did not significantly increase their taxes, but the equalized tax rate going down will lower the amount of taxes sensitized by the credit.

|  |  |  |  | South Bu | ng | mple |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | ss Tax |  | Limit |  | Tax* |  | Credit** |  | t Taxes |
| FY20 | \$ | 5,611 | \$ | 5,981 | \$ | 1,215 |  |  |  |  |
| FY21 | \$ | 5,718 | \$ | 5,876 | \$ | 1,195 | \$ | 4,396 | \$ | 1,322 |
|  |  |  |  | *Reappra | 1 | 1/21* |  |  |  |  |
| FY22 | \$ | 5,962 | \$ | 5,937 | \$ | 1,220 | \$ | 4,523 | \$ | 1,439 |
| FY23 | \$ | 5,829 | \$ | 5,232 | \$ | 1,090 | \$ | 4,717 | \$ | 1,112 |
| FY24 |  |  |  |  |  |  |  | 4,142 |  | ??? |

*Assume constant income of $\$ 50,000$ per year
**The credit a household earns in one year is applied to the following year's bill

## You made it! Where can you learn more?

$\diamond$ FY24 CLAs from PVR's 2022 equalization study are posted here: https://tax.vermont.gov/municipalities/reports/equalization-study
$\diamond$ Current year (FY23) education tax rates are posted here:
$\diamond$ https://tax.vermont.gov/property/education-property-tax-rates
$\diamond$ That part of our website also has some "frequently asked questions" (FAQs) related to tax rates and bills:
$\diamond$ https://tax.vermont.gov/property/education-property-tax-rates/faqs

